Update on Environmental Assessment Program Improvements & Municipal Class Environmental Assessment

MCEA Workshop

November 29, 2017



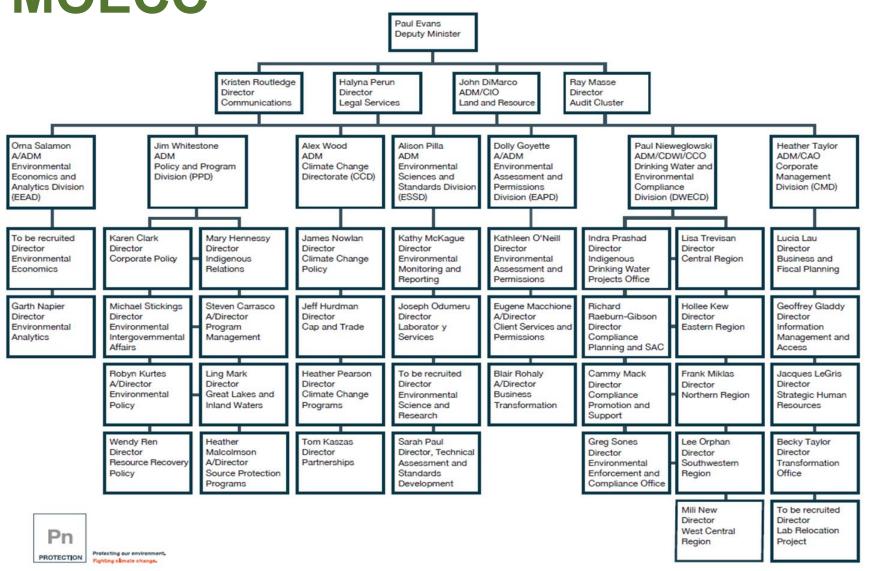
Purpose

To provide an update on improvements to the Environmental Assessment (EA) program, specifically, the Municipal Class Environmental Assessment (MCEA), and to discuss:

- what the ministry has heard from stakeholders,
- recent improvements implemented by the ministry, and
- proposed next steps for continued improvement to the MCEA.



New Organization Structure for MOECC



What is Environmental Assessment?

Core Purpose

 To provide for the protection, conservation and wise management in Ontario of the environment.

Environmental Assessments Act (EAA)

- Planning process to ensure that potential negative environmental effects and alternatives are considered <u>before</u> a project proceeds.
- Provides the public and Indigenous communities with opportunities for participation.

Class EA

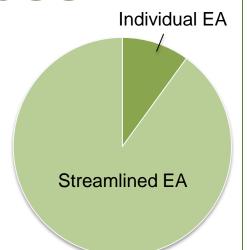
- Applies to projects that are carried out routinely and have predictable environmental effects that can be readily managed.
- Provisions for Part II Order (bump ups) requests for a full EA.

Municipal Class EA

- Allows streamlined decision-making process for many municipal infrastructure projects without individual EA.
- Class EA holder is Municipal Engineers Association (MEA).
- MEA Class EA sets out standardized planning procedure for those classes or groups of activities for which the Class EA holder is responsible.
- Approved by the Minister and Cabinet, last amended in 2015

Current Class EA Process

- It is estimated that over 90 per cent of EAs follow a streamlined EA process and that the majority of those are municipal infrastructure projects.
- Parent Class EA documents are approved by Cabinet.
- Class EA holders, including MEA, are required to ensure the continued effectiveness and compliance of Class EA parent document.
- Persons with outstanding issues arising out of the streamlined EA process may request conditions be imposed on a project or that an individual EA be required through a Part II Order request.
- Minister has the decision-making authority for Part II Order requests.
- The EAA sets out the factors to be considered when deciding whether or not to make a Part II Order and require an individual EA.
- The EAA does not prescribe requirements to be met for submitting Part II Order requests.



Background

The ministry has received requests and recommendations related to the EA program from:

- the Auditor General's Value-For-Money Audit Report: Environmental Assessments in November 2016,
- MEA and the Residential and Civil Construction Alliance of Ontario (RCCAO) through an Application for Review under the *Environmental Bill of Rights, 1993* (EBR) in February 2017, and
- the Development Approvals Roundtable Action Plan in November 2017.



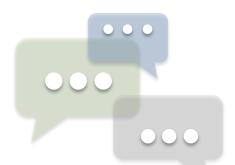
The ministry has made a commitment to:

- undertake actions to improve the EA program as outlined in the ministry's response to the Auditor General,
- review the requests from MEA and RCCAO outlined in their EBR Application for Review by December 2018, and
- undertake actions related to the EA program as outlined in the 14 point Development Approval Roundtable Action Plan.

What We Have Heard

Several recurring themes have been raised, including:

- Improve alignment of environmental risk with level of assessment in Class EA information;
- Improve timeliness of EA process, including for:
 - Part II Order Request (bump-up) process, and
 - Class EA amendments;
- Increase transparency in EA process;
- Clarify ministry expectations and decision-making criteria;
- Improve accessibility to EA information;
- Identify additional guidance on emerging issues and those of importance (i.e. climate change, Indigenous Consultation, MCEA Companion Guide, etc.); and
- Improve alignment of regulatory processes and requirements (e.g., federal and provincial EA processes, EAA and the Planning Act, etc.).



^{*}Please see Appendix for the full list of Municipal Class EA program commitments.

Ongoing EA Program Improvements

IMPLEMENTED



- Greater clarity and detailed instructions on information requirements for proponents.
- Triage meetings with proponents at front end of review process to identify potential issues early and clarify review process/timelines.
- Meetings with Environmental Assessment Practitioner's Group on Class EA program improvements.

IN PROGRESS



- Operational Policy on submissions of Part II Order requests.
- Standardized electronic smart form for Part II Order requests and mock-up of regulation to make use of the smart form mandatory.
- Create regional email addresses for proponents to improve consistency of EA notifications
- Provide/arrange for training/guidance for Class EA proponents and consultants, including guidance documents on climate change and Indigenous consultation.
- Increasing transparency through improving online access to EA information.
- Working with Class EA holders to review the risk criteria in their Class EA documents.

Next Steps – Stakeholder Consultation

 The ministry will be conducting further stakeholder consultations on MCEA improvements:

Question to MEA and RCCAO: Does this group support the idea of a consultation with key stakeholders and what would you like it to look like?

 For questions regarding upcoming consultation, contact Adam Leus, Manager – Service Integration & Program Support Section at adam.leus@ontario.ca or 416-314-7004.

Appendix

Full List of Commitments to Improve Municipal Class EA

Commitments to Improve MCEA	OAGO EA Audit	MCEA EBR Review	Development Approvals Roundtable
Post Part II Order Operational Policy to EBR for comment	Yes	Yes (Review only)	Yes
Review the Part II Order Process	Yes	No	Yes (Review only)
Delegation of Minister's Decision-making authority on Part II Order Requests	No	Yes (Review only)	No
Clarification of Activities/Projects subject to Part II Order Requests (Exemption regulation for A and A+ projects)	No	Yes (Review only)	No
Ensuring that Part II Order Requests are Bona Fide (i.e. to address perceived deficiency in EA process)	No	Yes (Review only)	No
Mandatory use of Part II Order Request Form	No	Yes (Review only)	No
Posting of Part II Order Requests and Decisions on the EBR	No	Yes (Review only)	No
Clarify the criteria for ministerial decision- making regarding public requests for a comprehensive assessment or a public hearing	Yes (Review only)	No	No
Review Municipal Class EA Schedules (Risk-based approach for requirements)	Yes (work with Class EA holders to conduct review)	No	No

Commitments to Improve MCEA	OAGO EA Audit	MCEA EBR Review	Development Approvals Roundtable
Timely responses from MOECC to amendments to Municipal Class EA	No	Yes (Review only)	No
Harmonization and integration of appeal and consultation processes under Municipal Class EA and Planning Act	No	Yes (Review only)	No
MOECC to participate in development of MCEA Companion Guide	No	Yes (Review only)	No
MOECC to develop guidance on Climate Change	No	Yes (Review only)	No
Consultation with Class EA holders to discuss: requirement to notify the ministry of streamlined EA projects; and where additional guidance is required	Yes	No	No
Exploring whether the Government Review Team Process could be expanded to support applicants for Class EA	No	No	Yes
Posting of EA information by proponents on EBR	Yes (Review only)	Yes (Review only)	No
Consult with stakeholders to determine which areas of the streamlined assessment process require further guidance to be provided	Yes (Review only)	No	Yes (specific commitment to continued education and outreach with MCEA)